

## IMMIGRATION POLICY AND THE AMERICAN LABOR FORCE

### Required Texts:

1. Vernon M. Briggs, Jr., Mass Immigration and the National Interest: Policies Directions for a New Century 3<sup>rd</sup> edition, (Armonk, NY, M.E. Sharpe Inc. 2003). (Paperback)
2. Peter Kwong, Forbidden Workers: Illegal Chinese Immigrants and American Labor, (New York: The New Press, 1999). (Paperback)

### Optional:

A Packet containing most of the assigned readings is available at the Campus Store.

### Recommended:

For free daily news concerning immigration issues and policies, address an e-mail request to: center@CIS.org and your name will be added to CISNEWS. It is a free information service of the Center for Immigration Studies in Washington, D.C. You can remove your name anytime you wish by following the same procedure.

### Explanation of Reading Symbols:

- \* Indicates the reading is on reserve in the ILR Catherwood Library; and is included in an optional purchase packet of assigned readings this is available in the Campus Store.
- \*\* Assigned readings that are not included in the packet are available through electronic reserve accessible through the Cornell Library Catalog.
- # Indicates material will be distributed to you.

### Grading

Midterm Exam.....	25%
Quiz.....	5%
*Short Position Paper.....	20%
Final.....	<u>50%</u>
.....	100%

\*Topic to be chosen from list supplied by instructor.

## Academic Integrity:

“Each student in this course is expected to abide by the Cornell University Code of Academic Integrity. Any work submitted by a student in this course for academic credit will be the student’s own work.”

## Web Site Access:

Cornell students have access to a Web site for this course at:

**<http://blackboard.cornell.edu> and then go to **Course: ILRHR469.****

Announcements will be periodically posted and a sample midterm examination is available.

## General Background Books:

1. George J. Borjas, Heaven’s Door: Immigration Policy and the American Economy. (Princeton University Press, 1999).
2. Vernon M. Briggs, Jr., Immigration and American Unionism. (Ithaca: Cornell University Press, 2001).
3. Julien van den Broeck (ed.), The Economics of Labour Migration. (Cheltenham, U.K.: Edward Elgar Publishers, 1996).
4. Ted Conover, Coyotes: A Journey Through the Secret World of America’s Illegal Aliens. (New York: Vintage Books, 1987).
5. Boyer Daniels and Otis L. Graham Debating American Immigration, 1882 – Present, (Lanham, Md.: Rowman & Littlefield, 2001)
6. Timothy Hatton and Jeffrey Williamson, The Age of Mass Migration (N.Y.: Oxford University Press, 1998)
7. Desmond King Making Americans: Immigration, Race, and the Origins of the Diverse Democracy (Cambridge: Harvard University Press, 2000)
8. National Research Council, The New Americans: Economic, Demographic, and Fiscal Effects of Immigration. (Washington, D.C.: National Academy of Sciences, 1997).
9. Steven Shulman (ed.), The Impact of Immigration on African Americans. (New Brunswick, N.J., Transaction Publishers, Inc. 2004).
10. Ronald Takaki, Strangers From A Different Shore: A History of Asian Americans. (New York: Penguin Books, 1989).
11. Ransford Palmer, Pilgrims from the Sun: West Indian Migration to America. (New York: Simon & Schuster, 1995.)
12. David Reimers, Unwelcome Strangers: American Identity and the Turn Against Immigration. (New York: Columbia University, 1998.)

I. Assignment for January 23

**Topic: The Study of U.S. Immigration Policy**

Required Reading:

1. Briggs, Chapter 1

Optional Reading:

1. Robert Warren and Ellen Kraly, The Elusive Exodus: Emigration from the United States, (Washington, DC: Population Reference Bureau, 1985).
2. Bernt Bratsburg and Dek Terrell, "Where Do Americans Live Abroad?" International Migration Review, (Fall 1996), pp. 788-802.

II. Assignment for January 25:

**Topic: Immigration Policy As a Determinant of Economic Phenomena**

Required Reading:

1. Briggs, Chapter 2
- #2. Steven Camaruta, "Immigrants at Mid-Decade: A Snapshot of America's Foreign-Born Population in 2005," Background (Washington DC: Center for Immigration Studies, December, 2005).

III. Assignment for January 29:

**Topic: Citizenship and Naturalization: The Relationship to Immigration Policy**

Required Reading:

1. Briggs, Chapter 3
- # 2. Stanley Renshon "Dual Citizens in America," Background, ( July 2000), Center for Immigration Studies, Washington D.C.

Optional Reading:

1. Pamela Falk, "Sophie's Choice: The Constitutional Right of the Child to Live in the U.S. with its Undocumented Parents," In Defense of the Alien, Volume XVI (1993), pp. 46-69.
2. Peter Schruck and Rogers Smith, Citizenship Without Consent, New Haven: Yale University Press, 1985.
3. William R. Brubaker, "Citizenship and Naturalization: Policies and Politics," in Immigration and the Politics of Citizenship in Europe and North America, ed. By W.R. Brubaker (Lanham: University Press of America, 1989), Chapter 5.

IV. Assignment for February 1 and 6:

**Topic: U.S. Immigration Policy: The Colonial Period to 1921**

Required Reading:

1. Briggs, Chapter 4, 5, 6 and 7
- \*2. A.T. Lane, "American Trade Unions, Mass Immigration and the Literacy Test: 1900-1917," Labor History, (Winter, 1984), pp. 5-25.
- \*\*3. Henry Guzda, "Ellis Island: A Welcome Site? Only After Years of Reform," Monthly Labor Review, (July 1986), pp. 30-36.

Optional Reading:

1. A.J. Jaffe, The First Immigrants from Asia: A Population History of the North American Indians, (New York: Plenum Publishing Company, 1994).

V. Assignment for February 8:

**Topic: The Cessation of Mass Immigration: 1921 to 1965**

Required Reading:

1. Briggs, Chapter 8 (except pp. 105-108)

Optional Reading:

1. Abraham Hoffman, "Mexican Repatriation During the Great Depression: A Reappraisal," in Immigrants – And Immigrants, ed. By A.F. Corwin, (Westport Greenwood Press, 1978), pp. 225-247.

VI. Assignment for February 13 and 15:

**Topic: The Immigration Act of 1965 and the Revival of Mass Immigration**

Required Reading:

1. Briggs, Chapter 9 and pp. 133-136, pp. 187-195 and pp. 202-203 of Chapter 10

Optional Reading:

1. Congressional Reference Service, "U.S. Immigration Policy on Permanent Admissions," CRS Report to Congress, The Library of Congress, February 18, 2004.

VII. Assignment for February 20, 22, and 27:

**Topic: The Immigration Reform Movement of the 1980s to the Present**

Required Reading:

1. Briggs, pp. 233-266 and pp. 270-274 of Chapter 12

- #2. Barbara Jordan, "Summary of Recommendations for Legal Immigration System," U.S. Commission on Immigration Reform (1995).
- #3. National Research Council, "Summary," The New Americans. (1997), pp. 1-13.

Optional Reading:

1. Select Commission on Immigration and Refugee Policy, U.S. Immigration Policy and the National Interest. (Washington: U.S. Government Printing Office, 1981).
2. Nancy H. Montwieler, The Immigration Reform Act of 1986. (Washington: Bureau of National Affairs, 1987).
3. Stephen Yale-Loehr, (ed.) Understanding the Immigration Act of 1990. (Washington: Federal Publications Inc., 1991).
4. Commission on Immigration Reform, Becoming an American: Immigration and Immigrant Policy, Executive Summary. (Washington: 1997).
5. Gary Freeman, "Reform and Retreat in the United States in Immigration Policy," People and Place, Volume 6, No. 4 (1998).

**VIII. MIDTERM EXAMINATION: March 1**

IX. Assignment for March 6:

**Topic: Immigration Policies of Other Industrialized Nations**

Required Reading:

- \*1. Phillip Martin, "Comparative Migration Policies," (Western Europe), International Migration Review, (Spring, 1994), pp. 164-170.
- \*2. Gary Freeman and Bob Birrell "Divergent Paths of Immigration Politics in the United States and Australia," Population and Development Review ( September 2001), pp. 525-551.
- \*3. David Reimers and Harold Troper, "Canadian and American Immigration Policy Since 1945," in Immigration, Language, and Ethnicity, ed. By Barry Chiswick (Washington, DC, The American Enterprise Institute, 1992). Read only pages 15-26 (i.e., the Canadian Experience).

Optional Reading:

1. Philip Martin and Jonas Widgren, International Migration: Facing the Challenge, (Washington D.C. Population Reference Bureau, 2002).
2. David Bartram, "Japan and Labor Migration," International Migration Review (Spring, 2000), pp. 5-32.

X. Assignment for March 8 and 13:

**Topic: Non-Immigrant Labor Policy (i.e., Temporary Workers):  
Foreign Nationals in the U.S. Labor Market.**

Required Reading:

1. Briggs, pp. 105-108 (of chapter 8); pp. 195-202 of Chapter 10; and pp. 247-249; pp. 266-270 of Chapter 12.
- \*2. B. Lindsay Lowell, "Demand for Skilled Immigrants in Information Technology: Following the Labor Market Bubble to Bust," Perspectives on Work (Summer 2004), pp. 25-27.
- \*3. Vernon M. Briggs, Jr, "Guest Worker Programs: Lessons from the Past and Warning for the Future," Background, Center for Immigration Studies, March 2004.
- #4. Jessica Vaughn, "Some Lost Jobs Never Leave Home ," Washington Post, May 2, 2004, p. B-2.

Optional Reading:

1. Ernesto Galarza, Merchants of Labor: The Mexican Bracero Story, (Charlotte McNalley & Loftin Publishers, 1964).
2. Norman Matloff, "On the Need for Reform of the H-1B Non-Immigrant Work Visa in the Computer-Related Occupations," Journal of Law Reform, Summer 2003, pp.815-913.
3. Philip Martin and Michael Teitelbaum, "The Mirage of Mexican Guest Workers," Foreign Affairs, (November 2001), pp. 117-132

XI. Assignment for March 15

**Topic: Border Commuters, "Visitor Workers," and the "Maquiladora Program"**

Required Reading:

- #1. Glen Kaye, "The Mexico-USA Border Region: The Filling of an Empty Land," Transboundary Report (Spring, 1995), pp. 4-7.

Optional Reading:

1. Sheldon Green, "Public Agency Distortion of Congressional Will: Federal Policy Toward Non-Resident Alien Labor", George Washington Law Review, (March 1972).
2. Patricia Fernandez-Kelly, For We are Sold, I and My People, (Albany: State University of New York Press, 1983).
3. David E. Lorey, The U.S. American Border in the 20<sup>th</sup> Century, (Wilmington, DE: Scholarly Resources, Inc., 1999).
4. James Peach, "Income Distribution Along the United States Border with Mexico," Journal of Borderland Studies, (Fall 1997), pp. 1-16.

XII. Spring Break: March 19- 23

XIII Assignment for March 27 and 29:

**Topic: Illegal Immigration: The Issue**

Required Reading:

1. Briggs, pp. 173-187 and pp. 253-257 of Chapter 10
- #2. PEW Hispanic Center, “The Size and Characteristics of the Unauthorized Migrant Population in the U.S.,” (Washington D.C., PEW Hispanic Center 2005).

Optional Reading:

1. “The High Cost of Cheap Labor: Illegal Immigration and the Federal Budget,” Backgrounder, Center for Immigration Studies, Washington, D.C., 2004.

XIV. Assignment for April 3

**Topic: Illegal Immigration: The Causes**



[Note: **Quiz** on all of the required readings listed below]

Required Reading:

1. Peter Kwong, Forbidden Workers: Illegal Chinese Immigrants and American Labor. (New York: The New Press, 1999).
- #2. David North, “Why Democratic Governments Cannot Cope with Illegal Immigration,” (Paris: Organization for Economic Cooperation and Development, 1991), pp. 1-11.
- #3. Eric Schlosser, “In the Strawberry Fields,” Atlantic Monthly, (November, 1995), pp. 80-108.

Optional Reading:

1. Julian Samora, Los Mojados: The Wetback Story, (South Bend: University of Notre Dame Press, 1971).
2. Ted Conover, Coyotes: A Journey Through the Secret World of America’s Illegal Aliens. (New York: Vintage Books, 1987).
3. Luis Urrea, The Devil’s Highway, (New York: Little, Brown and Company, 2004).

XV. Assignment for April 5:

**Topic: Illegal Immigration: The Consequences and Policy Responses**

Required Reading:

- #1. Carl Horowitz, "Why Unions Promote Mass Immigration," Special Request" (Falls Church, VA: National Legal and Policy Center, 2006).
- #2. "Politics: Court Decides Illegal Immigrants Not Entitled to same Rights as U.S. Workers," Associated Press. March 27, 2002.
- \*3. Vernon Briggs, "Employer Sanctions and the Question of Discrimination : The GAO Report in Perspective", International Migration Review, (Winter 1990), pp. 804-815.
- #4. "Summary of Recommendations on Illegal Immigration of U.S. Commission on Immigration Reform," (September 30, 1994), pp. 1-7.

Optional Reading:

1. Commission for the Study of International Migration and Cooperative Economic Development, Unauthorized Migration : An Economic Development Response, (Washington: Commission for Study of IM and CED, 1990).
2. Austin Fragomen, "The Illegal Immigration Reform and Immigrant Responsibility Act of 1996," International Migration Review, (June 1997), pp. 438-460.
3. U.S. General Accounting Office, Immigration Reform: Employer Sanctions and the Question of Discrimination, (Washington: U.S. Government Printing Office, 1990).
4. Michael Fix, (ed.) The Paper Curtain, (Washington: The Urban Institute Press, 1991).
5. Commission on Agricultural Workers, Report, (Washington: GPO, 1993).
6. Phil Martin and Mark Miller, "Employer Sanctions: French, German, and U.S. Experiences," International Migration Papers #35, (Geneva: International Labor Organization, 2000).
7. Vernon M. Briggs, Immigration and American Unionism, (Ithaca: Cornell University Press, 2001).
8. Charity Wilson, "Unions and Immigrant Workers," Perspectives on Work (Summer 2004), pp. 16-18,

XVI. Assignment for April 10 and 12:

**Topic: Refugee Policy**

Required Reading:

1. Briggs, pp. 136-173

- \*2. Susan Coutin, "From Refugees to Immigrants: The Legalization Strategies of Salvadoran Immigrants and Activists," International Migration Review, (Winter 1998), pp. 901-925.

Optional Reading:

1. Michael Teitelbaum, "Forced Migration: The Tragedy of Mass Expulsions" in Clamor at the Gates, ed. by Nathan Glazer, pp. 261-284.

XVI. Assignment for April 17, 19, 24 and 26:

**Topic: Political Asylum, Temporary Protected Status, and Summary Exclusion Policies**

Required Reading:

- \*1. Linda Burstyn, "Female Circumcision Comes to America," Atlantic Monthly, (October, 1995), pp. 28-35.
- \*2. Larry Nackerud, "The End of the Cuban Contradiction in Refugee Policy," International Migration Review, (Spring, 1999), pp. 176-192.

Optional Reading:

1. Ignatius Bau, This Ground is Holy: Church Sanctuary and the Central American Refugees, (Mahwah, NJ: The Paulist Press, 1985).
2. Feliz Masud-Piloto, With Open Arms, (Totowa: Rowan & Littlefield, 1988).
3. Vernon M. Briggs, "U.S. Asylum Policy and the New World Order," People and Place, (Volume 1, No. 3, 1993), pp. 1-9.



**POSITION PAPER DUE: April 26**

XVII. Assignment for May 1 and 3:

**Topic: Immigration and the Post-Industrial U.S. Economy**

Required Reading:

1. Briggs, Chapter 11 and pp. 274-282 (of chapter 12)
- #2. George Borjas, "Increasing the Supply of Labor Through Immigration: Measuring the Impact on Native-born Workers," Background, Center for Immigration Studies, May 2004.

Optional Reading:

1. George Borjas, "Welfare Reform and Immigrant Participation in Welfare Programs," International Migration Review (Winter 2003), pp. 1093-1123.

2. Vernon M. Briggs, Jr., "Reining – in A Rogue Policy: The Imperative of Immigration Reform," The University of Miami, Inter-American Law Review (Winter-Spring, 1999), pp. 612-627.

**FINAL EXAMINATION: DATE AND ROOM TO BE ANNOUNCED**